Illinois Department of Human Rights

Illinois Human Rights Commission





FISCAL YEAR

1988

ANNUAL REPORT

Illinois Department of Human Rights



FISCAL YEAR

ANNUAL REPORT

James R. Thompson

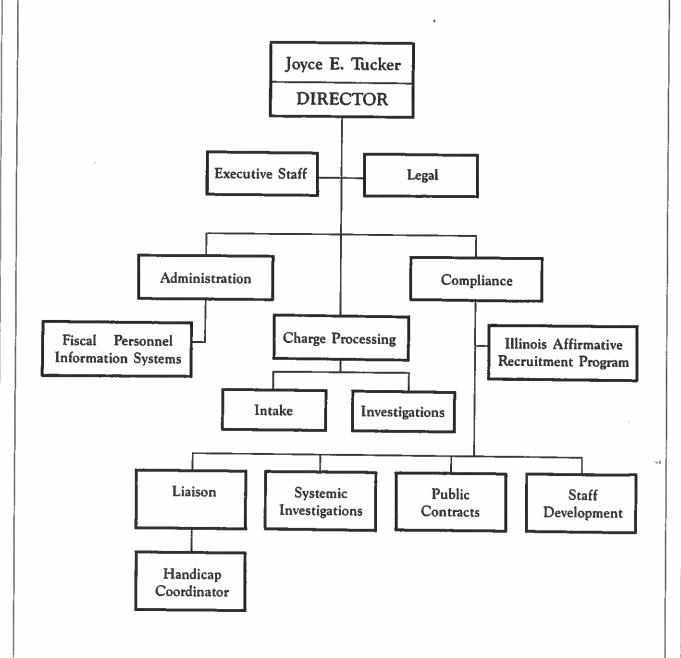
Joyce E. Tucker Director

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DEPARTMENT OF HUMAN RIGHTS





Department of Human Rights

100 West Randolph Street, Illinois Center, Suite 10-100 Chicago, Illinois 60601 (312) 917-6200

James R. Thompson Governor

Joyce E. Tucker Director

To The Honorable James R. Thompson Governor of Illinois, and the Honorable Members of the General Assembly

I am pleased to share with you this annual report of the Illinois Department of Human Rights for fiscal year 1988.

This report reflects the strong and aggressive program of human rights this Department is implementing on behalf of the people of Illinois.

We are proud of our accomplishments and are proud to share them with you.

Joyce E. Tucker

Director

Illinois Department of Human Rights

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January 1989

SPEAKING	ENGAGEMENTS/
PRESENTA	ATIONS — FY '88

JULY, 1987	
Northwest Suburban Association of Commerce	Rolling Meadow
Midwest Women's Center	Chica
Jewish Community Relations Council	Chica
South Suburban Task Force	Hazel Cre
American Federation of State, County and	
Municipal Employees (AFSCME)	Springfie
Save Our City Save Our Neighborhood Coalition	Chicag
Illinois Department of Revenue	Springfie
Channel 44	Chicag
Illinois Hispanic Women's Network	Chicag
National Council of La Raza	Chicag
Illinois Minority Women's Conference	Chicag
National Women's Network	Oak Broo
AUGUST, 1987	
Joliet Junior College	Jolie
Eastern Illinois University	Charlesto
Minority Women's Regional Employment Conference	Chicag
	. Wayne, Indian
Department of Rehabilitation Services	Champaig
Save Our City Save Our Neighborhood Coalition	Chicag
American Federation of State, County and	•
Municipal Employees	Chicag
Equal Employment Opportunity	8
	and Springfiel
National American GI Forum-Conference	Seattl
Mayor's Commission on Women's Affairs	Chicag
International Association of Journalists	Chicag
Mexican Fine Arts Center Museum	Chicago
SEPTEMBER, 1987	
Champaign-Urbana Personnel Association	Champaig
American Federation of State, County and	
Municipal Employees (AFSCME)	Springfield
Chicago Lighthouse for the Blind	Chicago
Organization in Celebration of Mexican Independence	
Centro de Informacion y Progreso	Elgir
Federation of Hispanic Chamber of Commerce	Chicago
Illinois Association on Mental Deficiency	Mattesor
Midwest Women's Center	Chicago
Mexican Civic Society	Chicago
Mexican Chamber of Commerce	Chicago
Midwest Women's Center	Chicago
League of Latin American Citizens 313 (LULAC)	Chicago
Sangamon State University	Springfield
WTTW Teleconference (EEOC)	Chicago
National Employment Law Institute	Arlington, VA
OCTOBER, 1987	
Ilinois Minority Women's Caucus	China
llinois Community College Board	Chicago Springfield
,	~htmRitein

Mercy Hospital	Chicago
Trinity United Methodist Church	Chicago
Department of Rehabilitation Services Disability Conference	Chicago
Riverton High School (2)	Riverton
Providence of God Church	Chicago
U. S. Department of Education Office of Civil Rights	Chicago
Association House	Chicago
Minority Enterprise Development Week Awards Ceremony	Chicago
Midwest Hispanic Leadership Conference	Chicago
Central Management Services Job Forums	Chicago
National Puerto Rican Forum	Chicago
Ayuda Program-TV Channel 26	Chicago
Mayor's Advisory Commission on Latin Affairs Conference	Chicago
Human Services Advisory Committee on	
JTPA/Project Chance	Chicago
National Hispanic Fund	Chicago
Government and Colleges Relations Commission	Chicago
Hispanic Directory Awards	Chicago
Governor's State University University	Park, IL.
NOVEMBER, 1987	
Mercy Hospital	Chicago
Valley View Training School	
(Illinois Department of Corrections) Si	. Charles
Epilepsy Forum-Grant Hospital	Chicago
Regional AIDS Conference S	pringfield
IRCA Hearing (Juarez)	Chicago
Illinois Affirmative Action Officers' Association	Chicago
Hispanic Alliance for Career Enhancement	Chicago
South Suburban Task Force Ha	zel Crest
Save Our City Save Our Neighborhood Coalition	Chicago
McFarland Mental Health Center S	pringfield
State Chamber of Commerce Springfield and	
East Central Illinois Personnel Association	Mattoon
American Cancer Society	Chicago
Cancer in the Workplace Conference	Chicago
Constitutional Rights Foundation Mock	_

(millions Department of Corrections)	St. Charles
Epilepsy Forum-Grant Hospital	Chicago
Regional AIDS Conference	Springfield
IRCA Hearing (Juarez)	Chicago
Illinois Affirmative Action Officers' Associati	on Chicago
Hispanic Alliance for Career Enhancement	Chicago
South Suburban Task Force	Hazel Crest
Save Our City Save Our Neighborhood Coal	ition Chicago
McFarland Mental Health Center	Springfield
State Chamber of Commerce	Springfield and Chicago
East Central Illinois Personnel Association	Mattoon
American Cancer Society	Chicago
Cancer in the Workplace Conference	Chicago
Constitutional Rights Foundation Mock	-
Legislative Conference	Springfield
Latino Committee on the Media	Chicago
Youth Guidance	Chicago
IRCA-Travelers Aid Society	Chicago
Commonwealth of Puerto Rico	Chicago
HACE Conference	Chicago
Channel 9 TV	Chicago
Wright College Job Fair	Chicago
Channel 26 TV	Chicago
Women in Charge	Chicago
John Marshall Law School's Black American	
Law Student's Association	Chicago
Tennessee Human Rights Conference	Nashville

Illinois Department of Revenue	Springfield		
Channel 32 TV	Chicago	MARCH, 1988	
Speaker Madigan's Task Force	Chicago	IRCA (Copernicus)	Chicago
Travelers and Immigrants Aid	Chicago		Hazel Crest
Channel 44 TV	Chicago	Save Our City Save Our Neighborhood Coalition	Chicago
Latin American Bar Association	Chicago	Deaf Service Providers for Centers for Independent Living	Urbana
Channel 9 TV	Chicago	Minority and Female Business Enterprise Council	
Private Immigration Agency-Amnesty	Chicago	(Matchmaker)	Decatur
SER Central States	Chicago	Minority and Fernale Business Enterprise Council	
WOJO and WIND Radio	Chicago	(Matchmaker)	Rockford
El Valor	Chicago	Northeastern Illinois Planning Commission Vanderpool Grammar School, Youth Motivation	Chicago
Human Services/City of Chicago	Chicago	Midwest Women's Center	Chicago
Benito Juarez High School IRCA Hearing	Chicago	Wildcats-Veterans Organization	Chicago
Chicago Metropolitan Citizenship Council	Chicago	Central States-SER Job Fair	Oak Lawn
Chicago Access TV/Channel 19 and 21	Chicago	DHR-HRC-IRCA Hearings	Chicago
* <u>***</u>		Image of Chicago	Chicago Chicago
JANUARY, 1988		League of Latin American Citizens 313 (LULAC)	Chicago
Private Industry Council	Dia.	Latin Women's Committee, ILEC	Chicago
Consultation for Women and Ethnicity	Bloomington	Chicago Committee on Immigrant Protection-IRCA	Chicago
Illinois Employment and Training Association (JPTA)	Chicago	National SER Jobs for Progress	Chicago
Public Hearing on Immigration and Reform Act —	Normal	WMAQTV	Chicago
Speaker Michael Madigan	OI + "	Speckman and Anderson Attorney/Client Seminar	Chicago
CASA Puertoriqueña	Chicago		
South Suburban Task Force	Chicago	APRIL, 1988	
Save Our City Save Our Neighborhood Coalition	Hazel Crest	NAACP	Chicago
Illinois Employment Training Association	Chicago	University of Illinois at Urbana Champaign Conference	Champaign
Channel 44 TV	Bloomington	Metro Rail Service (3)	Chicago
Association House	Chicago	South Suburban Housing Task Force	Maywood
Secretary of State's Office	Chicago	Chicago Commission on Immigration Protection	Chicago
El Valor	Chicago	Save Our City Save Our Neighborhood	Chicago
John Marshall Law School's National Student's Confere	Chicago	Minority and Female Business Enterprise Council	_
Fighting for Equality		Matchmaker	Bellville
s Brend for adjuncy	Chicago	Minority and Female Business Enterprise Council	
		Matchmaker	Chicago
FEBRUARY, 1988		Chicago Bar Association	Chicago
Agency for Deaf	Urbana	Loyola University	Chicago
Youth Motivation, Corliss High School	Chicago	National SER Jobs for Progress	Chicago
Toll Highway Authority	Oak Brook	Casa Aztlan	Chicago
Human Relations Council	Decatur	National Puerto Rican Forum	Chicago
Asian American Advisory Council	Chicago	El Valor	Chicago
Mayor's Advisory Commission on Latino Affairs	Chicago	Little Village Chamber of Commerce	Chicago
State Agency AA/EEO Officers	Springfield	Chicago Committee on Immigrant Protection IRCA	Chicago
Chicago State University	Chicago		Springfield
Save Our City Save Our Neighborhood Coalition	Chicago	South Bend Human Relations Commission	
Illinois Department of Revenue (2)	Springfield		id, Indiana
State Agency EEO/AA Officer Training	Springfield	Northwest Suburban Association of	
League of Latin American Citizens 313 (LULAC)	Chicago		g Meadows
Human Relations Council	Chicago	Fair Housing Conference 20th Anniversary of	01.
St. Hyacinth-IRCA Hearing	Chicago	Fair Housing Law	Chicago
Chicago Committee on Immigrant Protection	Chicago	MAY, 1988	
Affirmative Action Association	Chicago	IBM	
Spanish Coalition for Jobs	Chicago		Chicago
Women Employed-American Federation of State, County		Chicago Commission on Human Relations	Chicago
Municipal Employees	Chicago	Constitutional Rights Foundation	Chicago
Chicago Association of Commerce and Industry	Chicago	Chicago Access Day	Chicago
S	Circago	Governor's Senior Day	Chicago

Illinois Department of Human Rights/Illinois Municipal	36
Human Relations Association Conference	Chicago
Illinois Minority Women's Caucus	Chicago
Chicago Foundation for Women	Chicago
University of Illinois Chicago	Chicago
Associated Employers of Illinois	Springfield
Equal Employment Opportunities Commission	Carbondale
Travelers Aid Society	Chicago
Austin High School	Chicago
Save Our City Save Our Neighborhood Council	Chicago
Illinois House Committees	Springfield
EEO/AA Officers Training	Springfield
Hispanic USA	Chicago
El Valor	Chicago
Channel 32 TV	Chicago
Vietnam Veterans Leadership Program	Chicago
Channel 26 TV	Chicago
Chicago Committee on Immigrant Protection IRCA	Chicago
MALDEF (Mexican Lawyers Education Fund)	Chicago
Youth Motivation/Benito Juarez	Chicago
National Puerto Rican Forum	Chicago
SER Central State	Chicago
WSSR, Radio, Sangamon State University	Springfield
Cook County Bar Association Law Day	Chicago
JUNE, 1988	
Midwest Regional Conference on Minorities with	
produce production of	

Midwest Regional Conference on Minorities with	
Disabilities, President's Committee on the	
Hiring of Persons with Disabilities	Chicago
Illinois State Scholarship Day Commission	Chicago
Illinois Department of Mental Health and	
Development Disabilities	Springfield
Equal Employment Opportunities Commission	Springfield
Save Our City Save Our Neighborhood Coalition	Chicago
Illinois State Toll Highway Authority	Oak Brook
"Ask an Expert About Epilepsy"	Chicago
EEO/AA Officers Training	Chicago
Illinois State Lottery Staff Spr	ingfield and Chicago
Asian American Heritage Month	Chicago
Mexican American Professional Business Women	Chicago
MALDEF-Mexican American Lawyers Education I	Fund Chicago
LABA/Latin American Bar Association	Chicago
Illinois Vietnam Veterans-Job Fair	Chicago
American GI Forum	Chicago
IRCA Meeting	Chicago
Latin American Committee on the Media	Chicago
Chicago Committee on Immigrant Protection	Chicago
Federal Women's Program Subcommittee of	
Chicago Executive Board Scholarship Ceremo	ny Chicago
Affirmative Action Association Annual Meeting	Chicago

ADMINISTRATION

Prepares and monitors the annual budget

Operates the computerized information system

Processes personnel transactions





ADMINISTRATION

FINANCIAL R	EPORT F	Y '88	DIVISION	FUNDING FY	'88
	2959.0 147.3 211.6 40.4 125.8 74.3 24.8 19.9 2.1 0 131.8	2901.7 147.3 206.5 33.6 125.8 74.2 24.8 19.7 2.1 0	Administration Charge Processing Compliance TOTAL RESOURCES (in thousands) FEDERAL APPROPRIATION AND CONTRACTS FY '88 HUD Capacity Building Contract EEOC Age Contract EEOC New Charge Contract Illinois Affirmative Recruitment Grant Total Federal Total State COMBINED TOTAL (in thousands)		- · · -
TOTALS	3737.0	3667.5			870.9 20.0 1039.7 2717.3 3) 3757.0
		BUDGET	REVIEW		
Resources	FY '84	FY '85	FY '86	FY '87	FY '88
General Revenue Fund Federal Other	\$2781.1 988.4 45.0	\$2859.7 997.8 0	1070.5	\$2819.7 1028.7 20.0	\$2717.3 1019.7 20.0
Total Federal	1033.4	997.8	1090.5	1048.7	1039.7
TOTAL RESOURCES	\$3814.5	\$3857.5	\$3957.4	\$3868.4	\$3757.0
APPR	OPRIAT	IONS AND	EXPENDITURE	REVIEW	
Appropriations	FY '84	FY '85	FY '86	FY '87	FY '88
State Federal	\$2781.2 988.4	\$2859.7 997.8	\$2866.9	\$2819.7 1028.7	2717.3 1019.7
TOTAL	\$3769.6	\$3857.5	\$3937.4	\$3848.4	\$3737.0
Expenditures State Federal TOTAL	\$2685.4 	\$2795.2 806.9	888.3	\$2735.0 919.3	2715.0 952.5
J	\$3441.1	\$3602.1	\$3548.5	\$3654.3	\$3667.5

RE STATEMENT I	FY '88	e ¹
General Revenue Funds	Federal	
\$2717.3	\$1019.7	
0.0		
2717.3	1019.7	
217.7.1	724.6	
	=	
105.5		
1.6		
12.1	2.5	
13.2	.2	
4.6	0.0	
24.5	0.0	
15.4	0.0	
.8	.1	
8.4	2.9	
0.0	9.7	
	0.0	
	3.0	
• •	.3	
• •	.1	
•	1.5	
	25.3	
• • •		
		
2.3	07.2	
HEADCOUNT		ч
	EV '97	FY '88
		16
		83
25	25	26
	\$2717.3 0.0 2717.3 2177.1 259.0 105.5 1.6 12.1 13.2 4.6 24.5 15.4 .8	\$2717.3 \$1019.7 0.0 0.0 2717.3 1019.7 2177.1 724.6 259.0 128.3 105.5 20.3 1.6 0.0 12.1 2.5 13.2 .2 4.6 0.0 24.5 0.0 15.4 0.0 24.5 0.0 17.2 3.0 4.7 3 4.7 3 4.7 3 4.7 3 4.7 3 4.7 3 4.7 1.6 1.6 1.5 49.0 25.3 18.2 6.6 10.2 9.5 2.1 0.0 93.9 37.9 2715.0 952.5 2.3 67.2 0.0 2.3 67.2 EMBADCOUNT

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CHARGE PROCESSING DIVISION

Charge Intake

Charge Investigations in employment, housing, financial credit, public accommodations and sexual harassment of students in higher education





CHARGE PROCESSING

The department accepts charges in all the areas depicted in the graphs and charts which follow.

The number of charges filed increased nearly 9%.

Intake staff docketed 4,953 charges in fiscal year 1988. Employment charges comprised 91.4 percent of the total;

housing 3.1 percent, public accommodations 5.3 percent and financial credit and sexual harassment in higher education less than one percent.

Charges alleging race as the basis of discrimination comprised 26.4 percent of all charges filed, followed by handicap 14.1 percent, age 12.1 percent and sex 12 percent.

CHARGES DOCKETED BY JURISDICTION

 Fiscal	Years	1984-1988			
			-	-	

Jurisdiction					Charges	Filed				
	1984	%	1985	%	1986	%	1987	%	1988	%
Employment	3,207	(91)	3,518	(91)	4,309	(94)	4,230	(93)	4,527	(91)
Housing	268	(8)	204	(5)	140	(3)	178	(4)	156	(3)
Financial Credit	3	(—)	10	()	7	()	12	(—)	9	(—)
Public Accommodations	63	(2)	116	(3)	132	(3)	134	(3)	260	(5)
Sexual Harassment, Higher Education	N/A		<u>N/A</u>		1	()	0	(—)	1	(—)
TOTAL	3,541		3,848		4,589		4,554		4,953	

DISPOSITION OF COMPLETED INVESTIGATIONS BY DIVISION

Fiscal Year 1988

	Charge Processing Division	Complaince Systemic Unit	Totals
Substantial Evidence	480	65	545
Settlements	787	34	821
Dismissals:			
Lack of Substantial Evidence	823	190	1013
Failure to Proceed by Complainant	581	26	607
Lack of Jurisdiction	197	6	203
Withdrawn by Complainant	435	12	447
TOTAL	3303	333	3636

EMPLOYMENT CHARGES DOCKETED I. Number 12 Months FY '86 12 Months FY '87 12 Months FY '88 Average #/month 359 352 377 Average #/week 83 81 87 Average #/day 17.3 17 18.I II. Types % % Race 1049 24.3 1156 27.3 1112 24.6 Color .2 2 .0 5 .0 National Origin/Ancestry 243 5.6 249 5.9 261 5.8 Sex 624 14.5 528 12.5 566 12.5 Retaliation 210 4.9 212 5.0 204 4.5 Physical Handicap 493 11.4 452 10.7 518 11.4 Mental Handicap 52 1.2 67 1.6 53 1.2 Military Discharge 1 .0 1 .0 3 .0 Age 495 11.5 420 9.9 588 13.0 Marital Status 34 .8 19 .4 23 .5 Arrest/Conviction Record 22 .5 11 .3 9 .2 Coercion/Interference 0 .0 1 .0 0 .0 Religion 48 1.1 33 .8 21 .5 Other 53 1.3 24 .6 9 .2 Multiple 978 22.7 1055 24.9 1155 25.5 TOTAL 4309 4230 4527

BASES ON WHICH CHARGES WERE FILED IN FY '88

For Housing, Financial Credit and Public Accommodations

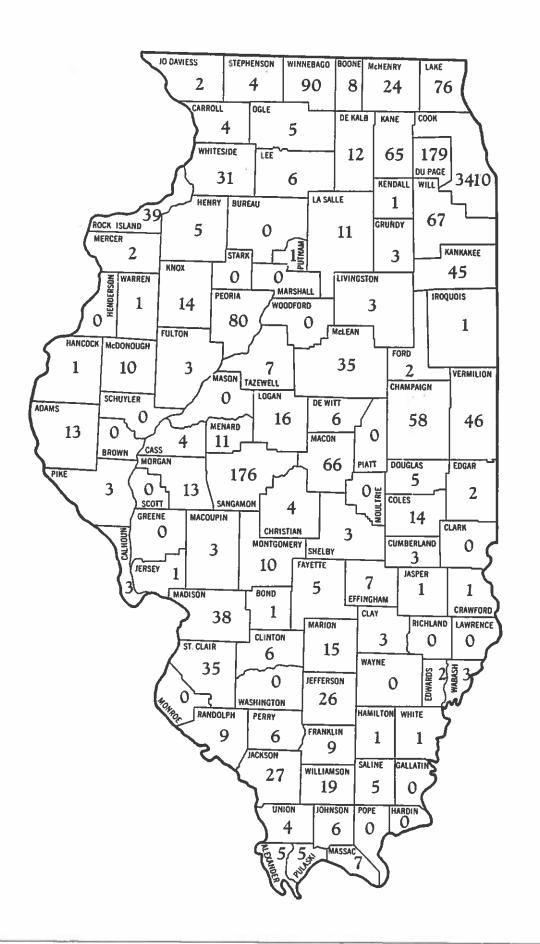
	Housing	Financial Credit	Public Accommo- dations
Race	70	3	121
Color	_	_	_
Religion	4	_	18
Sex	11	4	10
National Origin	9	_	3
Ancestry	_	_	_
Age	8	2	_
Marital Status	6	_	2
Physical Handicap	24	_	91
Mental Handicap	_	_	13
Exclusion of Children	ı 18	_	_
Retaliation	_=	_	2
TOTAL	156	9	260

EMPLOYMENT DISCRIMINATION

Issues alleged as an Act of Discrimination * Fiscal Year 1988

Issue	Number
Hiring	395
Discharge	2521
Layoff	226
Recall	156
Wages	348
Promotion	284
Demotion	171
Seniority	1
Job Class	2 6
Training/Apprentice	
Exclusion	2
Union Representation	37
Segregated Locals	5 3 2
Referrals	3
Qualification/Testing	
Benefits	18
Segregated Facility	5
Intimidation/Referrals	5 4 2
Tenure	
Terms and Conditions	731
Other	945
TOTAL	5932

* Includes multiple issue charges.



DISPOSITION	OF	COMPLETED	INVESTIGATION:	2
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				• • • • • • • • • • • • • • • • • • •			* 20°	1011				
			Fisca	l Years	1983 –	- 1988						
	19	983	19	984	19	985	19	986	19	987	19	988
Inquiries Received	18	,171	18	,897	19	,823	18	,045	15	,111	17	,797
Charges Filed	3	,380	3	,541	3	,848	4	,589	4	,554		953
Completed Investigations	2	,255*	3.	,732*	3	,674	3	,484	3	,547	3	636
	19	983	19	984	19	985 .	19	986	19	987	19	988
	No.	%	No.	%	No.	%	No.	%	No.	%	No.	%
Substantial Evidence	220	(10.1)	345	(10.1)	485	(13.2)	452	(13.0)	579	(16.3)	545	(15.0)
Settlements	468	(21.5)	817	(23.9)	740	(20.1)	633	(18.2)	716	(20.3)	821	(22.6)
Withdrawn by Complainant	351	(16.1)	456	(13.3)	435	(11.8)	413	(11.9)	420	(11.8)	447	(12.3)
Dismissals												, ,
Lack of Substantial Evidence	810	(37.2)	1083	(31.6)	1204	(32.8)	1193	(34.2)	1028	(29.0)	1013	(27.8)
Lack of Jurisdiction Complainant's Failure	64	(2.9)	134	(3.9)	222	(6.0)	164	(4.7)	157	(4.4)	203	(5.6)
to Proceed	263	(12.0)	588	(17.2)	588	(16.0)	629	(18.1)	647	(18.2)	607	(16.7)

^{*} Systemic unit investigations not reflected until 1985

FY '88 EMPLOYMENT CHARGES

Respondent: By Type

	Springfield Office	Chicago Office	Chicago & Springfield Offices Combined
Private Employers	466	3,465	3,931
State Government	74	60	134
Local Government	32	222	254
Colleges and Universities/Public	17	22	39
Colleges and Universities/Private	4	30	34
Elementary and Secondary Schools/Public	19	28	47
Elementary and Secondary Schools/Private	-	9	9
Unions	6	50	56
Joint Apprenticeship Programs	_	3	3
Private Employment Agencies	_	7	7
State Employment Agencies	6	7	13
TOTALS	624	3,903	4,527

LEGAL DIVISION

Files complaints of civil rights violation with the Human Rights Commission

Responds to requests for review

Conciliates cases after finding for complainant and files terms of settlement with the Commission

Issues notices of dismissal and closes cases

Reviews substantial evidence findings

Analyzes legislative bills

Makes presentations at seminars & training workshops

Responds to public inquiries for analysis of the Human Rights Act

Consults weekly with investigation groups

LEGAL DIVISION

The staff attorneys review investigation reports recommending findings of substantial evidence of discrimination, attempt to conciliate cases for full relief, and file complaints of civil rights violation with the Human Rights Commission. Staff attorneys also draft responses to complainant's request for review of dismissals.

In addition to typing complaints, responses to requests for review and terms of settlement, legal clericals send out notices of dismissal to all parties in cases where findings of lack of substantial evidence, lack of jurisdiction or failure to proceed are made. The clericals also send out notices of substantial evidence and close out all cases where final proceedings have been completed.

Despite severe staff shortages, which at one point resulted in there being only one staff attorney on board, the division had a significant production record this past fiscal year as indicated to the right:

FY '88 - LEGAL PRODUCTION

•	
Complaints of Civil Rights Violation	412
Responses to Requests for Review	420
Terms of Settlement from Conciliation	26
Substantial Evidence Reviews	324
Notices of Dismissal	2217
Cases closed	1870

	FY'84	FY'85	FY'86	FY'87	FY'88
Complaints Filed	259	259	242	509	412
Response to Request for Review	431	335	470	413	420
Settlements in Conciliations	30	53	58	48	26

AMENDMENTS TO THE ACT

Several recent amendments have been made to the Illinois Human Rights Act. Here are brief explanations of those changes.

P.A. 85-825: Requires Respondents to file verified responses to charges. It requires the department to hold a fact finding conference after 210 days have passed if it has not reached a decision. Allows complainant to seek temporary restraining orders with director's certification. (Amends Section 7-102 and 7-104)

P.A. 85-0748: Deletes the 70 year cap in the age definition. Now any person 40 and over is protected from age discrimination. (Amends Sections 1-103 and 2-104)

P.A. 85-536: Protects persons between the ages of 18 and 40 from discrimination in apprentice programs. (Amends Sections 1-103, 2-102 and 2-104)

P.A. 85-851: Provides the department will consider the respondent's attempts to provide full relief when deciding whether to administratively dismiss a case. (Amends Sections 7-103 and 8-105 and adds Section 8-106.1)

P.A. 85-139: Provides the department and the Illinois Human Rights Commission will receive and collect information about discrimination relating to the Immigration Reform and Control Act. (Adds Section 8-113)

P.A. 85-626: Makes it possible to amend complaints at the commission level to include retaliation if they are reasonably related to the charge. (Amends Section 8-106)

P.A. 85-641: Allows an aggrieved party to file a complaint for enforcement of a commission order directly with the court. (Amends Section 8-111)

P.A. 85-571: A three-member commission panel or the chairperson can extend a deadline for filing matters before the commission. (Amends Section 8-111)

P.A. 85-0676: Allows that complainant and respondent can obtain a judicial review of the final order of the commission by filing a petition for review in the Appellate Court within 35 days after the entry of the commission order. (Amends Section 8-102, 8-107 and 8-111)

P.A. 85-949: Allows that police and fire fighters who reach the age of retirement in effect under laws applicable on March 31, 1983 dealing with bona fide retirement plans can be mandatorily retired if they reach that age before December 31, 1993. (Amends Section 2-104)

P.A. 85-0904: Allows the State Police to collect and disseminate information on racial, religious and national origin related to criminal offenses. (Amends Section 55a of "The Civil Administrative Code of Illinois")

P.A. 85-1229: Makes it a civil rights violation for public contractors to fail to comply with the act and requires them to refrain from unlawful discrimination. It also requires adherence to affirmative action/equal employment opportunity and agency regulations.

COMPLIANCE DIVISION

Equal employment opportunity and affirmative action compliance of executive State agencies and Illinois public contractors

Equal employment opportunity and affirmative action training

Systemic investigation of discriminatory patterns and practices

Affirmative Recruitment

Handicap Program Coordination





COMPLIANCE DIVISION

The Compliance Division of the Illinois Department of Human Rights, with four units and two special programs, provides a broad range of services.

Through its Liaison Unit the division provides consultation to all governmental agencies in the broad aspects of equal employment opportunity and affirmative action. Major emphasis is placed on providing technical assistance in the preparation of and the monitoring of state agency compliance with affirmative action mandates.

The Public Contracts Unit monitors and enforces the compliance of persons holding state contracts with the nondiscrimination and affirmative action requirements set forth in the Human Rights Act and the Rules and Regulations of the department.

The Systemic Unit exercises diligence through investigation of the patterns and practices of employers personnel policies. It also initiates charges against those which engage in activities demonstrating adverse impact on protected class persons.

The Staff Development Unit provides intensive in-service training to departmental staff and to public and private agencies, to educational institutions and to community organizations.

The unit administrator also serves as the agency's public information officer.

The Illinois Affirmative Recruitment Program, one of two special programs of the Division, is engaged in statewide recruitment to fill vacancies in state government by women, minorities and persons with disabilities.

And, through the activities of the Handicap Program Coordinator, the Division provides special consultation and initiative, to public and private sector organizations and to individuals, through programs to assure the rights of persons with disabilities.

All the Division's units and programs are administered in the Chicago office, except the handicap program coordinator, who is located in the Springfield office.

STATE AGENCY LIAISON UNIT

The Liaison unit monitors the affirmative action programs for executive state agencies, boards, commissions, and instrumentalities as prescribed in Section 2-105(B) and 7-105 of the Illinois Human Rights Act. All covered entities

practice equal employment opportunity and affirmative action in employment. The Rules & Regulations for the Department state the methods by which the Department monitors and assists agencies in meeting these obligations.

The Liaison Unit provides a wide range of ongoing and customized technical assistance to state agencies and other entities to enhance, strengthen and provide their equal employment opportunity/affirmative action compliance obligations, addressing all aspects of employment including but not limited to recruitment, testing, selection, training, promotions, layoffs and terminations.

The following state agencies submitted FY '88 Affirmative Action Plans that were approved; (98.5%)

- 1. Abandoned Mined Lands Reclamation Council
- 2. Aging, Illinois Department on
- 3. Agriculture, Illinois Department of
- 4. Alcoholism and Substance Abuse
- 5. Arts Council, Illinois
- 6. Attorney General
- 7. Banks and Trusts, Commissioner of
- 8. Capital Development Board
- 9. Central Management Services
- 10. Children and Family Services
- 11. Civil Service Commission
- 12. Commerce and Community Affairs
- 13. Commerce Commission
- 14. Conservation
- 15. Corrections
- 16. Criminal Justice Information Authority
- 17. Education, State Board of
- 18. Educational Labor Relations Board
- 19. Elections, State Board of
- 20. Emergency Services & Disaster Agency, Illinois
- 21. Employment Security, Illinois Department of
- 22. Energy and Natural Resources
- 23. Environmental Protection Agency, Illinois
- 24. Financial Institutions
- 25. Governor's Office
- 26. Governor's Purchased Care Review Board
- 27. Guardianship and Advocacy Commission

- 28. Higher Education, Board of
- 29. Historic Preservation Agency
- 30. Human Rights, Illinois Department of
- 31. Human Rights Commission, Illinois
- 32. Illinois Development Finance Authority
- 33. Illinois Health Care Cost Containment Council
- 34. Illinois Housing Development Authority
- 35. Illinois Industrial Commission
- 36. Insurance, Illinois Department of
- 37. Investment, Illinois State Board of
- 38. Labor, Illinois Department of
- 39. Liquor Control Commission
- 40. Local Governmental Law Enforcement Officers
 Training Board
- 41. Local Labor Relations Board
- 42. Lottery, Department of
- 43. Medical Center Commission
- 44. Mental Health and Developmental Disabilities, Department of
- 45. Military and Naval, Department of
- 46. Mines & Minerals, Department of
- 47. Nuclear Safety, Illinois Department of
- 48. Office of Public Counsel
- 49. Pollution Control Board
- 50. Prairie State 2000 Authority
- 51. Prisoner Review Board
- 52. Professional Regulation, Illinois Department of (formerly Registration & Education)
- 53. Property Tax Appeal Board
- 54. Public Aid, Illinois Department of
- 55. Public Health, Illinois Department of
- 56. Racing Board, Illinois
- 57. Rehabilitation Services, Department of
- 58. Revenue, Illinois Department of
- 59. Savings and Loan Commission
- 60. Scholarship Commission, Illinois State
- 61. Secretary of State
- 62. State Employees' Retirement System
- 63. State Fire Marshall
- 64. State Police, Illinois Department of
- 65. State Labor Relations Board
- 66. Teachers' Retirement System
- 67. Toll Highway Authority, Illinois
- 68. Transportation, Illinois Department of
- 69. Treasurer, Illinois State
- 70. Veterans Affairs, Department of

The following state agencies submitted Affirmative Action Plans that were not approved on first submittal due to deficiencies. Department staff provided technical assistance to these agencies to bring their respective FY '88 Affirmative Action Plans into compliance (15.7%).

- I. Aging, Illinois Department on
- 2. Attorney General
- 3. Central Management Services
- 4. Comptroller's Office, Illinois
- 5. Emergency Services & Disaster Agency, Illinois
- 6. Environmental Protection Agency
- 7. Insurance, Illinois Department of
- 8. Public Aid, Illinois Department of
- 9. Secretary of State
- 10. State Police, Illinois Department of
- 11. Veterans Affairs, Department of

The following state agencies received a "Notice to Show Cause" for failure to submit their FY '88 Affirmative Action Plans as mandated per section 12.6 (b) and authorized per Section 12.11 of the Department's Rules & Regulations (20%). All agencies subsequently submitted their plans.

- I. Aging, Illinois Department on
- 2. Attorney General
- 3. Central Management Services
- 4. Banks & Trusts, Commissioner of
- 5. Employment Security, Illinois Department of
- 6. Environmental Protection Agency, Illinois
- 7. Insurance, Illinois Department of
- 8. Liquor Control Commission
- 9. Military and Naval Department
- 10. Nuclear Safety, Illinois Department of
- 11. Savings and Loan Commission
- 12. State Fire Marshall
- 13. State Police, Illinois Department of
- 14. Teachers' Retirement System

The following agency's FY '88 Affirmative Action Plan was found to be deficient. With revisions not forthcoming, this Affirmative Action Plan was not approved: (1.4%)

1. Comptroller's Office, Illinois

UNIT ACCOMPLISHMENTS

The Liaison Unit, on several occasions, developed and disseminated EEO/AA information to various members of the Illinois Legislature relative to their specific concerns.

The Liaison Unit provided intensive training for both the Springfield and Chicago based EEO officers on the development of their agency FY '89 Affirmative Action Plans and reports mandated by the Illinois Department of Human Rights throughout the year.

During the year the liaison unit conducted numerous training sessions for state agencies and special interest groups relative to specific needs. Examples include presentations on sexual harassment, recruitment and complaint investigations.

PUBLIC CONTRACTS UNIT

The mission of the Public Contracts Unit (PCU) is to monitor and enforce the compliance of persons holding state contracts with the non-discrimination and affirmative action requirements set forth in the Illinois Human Rights Act and The Rules of the Department of Human Rights. The mission was accomplished by carrying out the following activities:

- 1. Registration of potential state bidders and the maintenance of registration records.
- 2. Compliance reviews of contractors for adherence with the Act and the Rules.
- 3. Technical assistance provided to individual contractors. contracting units, community organizations and units of the Department of Human Rights.
- 4. Oversight of the EEO/AA monitoring programs operated by other units of state government with regard to public contractors.
- 5. Assistance to Minority and Female Business Enterprises (MFBEs) as necessary to fulfill the Department's responsibility as a member of the Minority and Female Business Enterprises Council (MFBEC).

COMPLIANCE AUDITS OF PUBLIC CONTRACTS

Compliance audits review the adequacy of the contractor's affirmative action plan and the degree of effort expanded by the contractor towards meeting its commitments under the plan.

Sixty six contractors, ranging in size from 10 to 517 employees underwent audits in FY '88. Non-compliance with one or more provisions of the rules was found in 45% of the companies audited.

REGISTRATION OF BIDDERS SEEKING COMPETITIVELY-BID CONTRACTS

51,635 vendors registered as of June 30, 1988

	5,008 PC-1 forms received during FY '88. Of these 4,758 forms were processed
	6,911 inquiries from vendors and agencies were handled including registration verifications, EEO/AA information requests and status questions.
	MINORITY/FEMALE BUSINESS ENTERPRISE COUNCIL ACTIVITY
	Through the PCU the Department served on the Certification and Compliance Plan Committees.
	28 Minority/Female Business Enterprise Certification on-site visits were conducted. The denial of certification was recommended in about one-third of the cases.
	7 matchmaker conferences were attended by staff. These allowed M/FBEs opportunities to seek contracts from state agencies.
	260 acts of direct assistance to M/FBEs.
_	SYSTEMIC UNIT

the Fiscal Year 1988 included the following:

- an employer who allegedly reduced benefits for members of a union of women, primarily based on their sex, sex by association, age, race and marital status.
- accessibility of public transportation for physically disabled riders.
- reduction in workforce policy which had a disparate impact on employees within the protected age category at a major utility company.
- reduction of work force policy which had a disparate impact on employees in the protected age category in the manufacturing and supply industries.

SYSTEMIC INVESTIGATION COMPLETIONS TOP 300

Three hundred thirty-three systemic charges were completed. surpassing all previous production marks. The disposition of the investigations and a comparison with the previous two fiscal years is shown in the following table.

	FY '86	FY '87	FY '88
Substantial Evidence	49	88	65
Dismissals: Lack of Substantial Evidence Lack of Jurisdiction Failure to Proceed Withdrawn	104 6 — 20	59 3 16 35	190 6 26 12
Settlements (*)	18		34
	197	227	333

(*) Settlements are comprised of adjusted with terms and adjusted and withdrawn charges.

MONETARY AWARDS INCREASE DRAMATICALLY

Monetary awards negotiated directly or indirectly by the unit staff during FY '88 totalled almost \$290,000, two-and-a-half times the nearly \$114,000 recorded during FY '87, and a nearly five-fold increase over the approximately \$61,000 awarded during fiscal year 1986.

STAFF DEVELOPMENT/ PUBLIC INFORMATION

The Staff Development Unit focused major attention on the internal training needs of the Department during fiscal year 1988, while maintaining an active outreach program to other state agencies, public contractors, and the general public.

This year saw the development of training modules and the implementation of major in-service training, covering job skills in communication, human relations and time management. Expanded training was initiated for the support staff, the professional staff and the supervisory personnel. With detailed sessions conducted for all three levels in both Chicago and Springfield, the ground was laid for further training sessions in FY '89. In conjunction with The Charge Processing Division, investigator training was expanded to five weeks, from the three weeks originally scheduled, to accommodate two weeks of "on-the-job-hands-on" training.

Outside training experts were called upon, by the Staff Development Unit, to provide special training in conciliation and mediation, communications skills, settlements and sexual harassment. The unit coordinated these sessions, conducted by the U.S. Office of Education and by the Federal Mediation and Conciliation Service.

Continued concern in the well being of staff was evident through participation in the Employee Assistance Program, and the conducting of a special session on stress. The unit supervisor provided special in-service training to 176 employees in six other state or city agencies during the year.

The unit also coordinated one or two day orientation sessions for eleven newly hired personnel throughout the fiscal year and was actively engaged in the conduct of training sessions provided by other units of the Compliance Division.

(The reader is directed to the reports submitted by the Liaison Unit, the Illinois Affirmative Recruitment Program and the Handicap Program Coordinator.)

The outreach of the unit was dramatically demonstrated, as a member of the unit staff planned, coordinated and carried out all the details of the annual DHR Conference in concert with the Illinois Municipal Human Relations Association. The Chicago conference brought together a broad base of governmental and community based people, who focused on major discrimination and human relations issues.

The Chicago Regional Conference on the Employment of Minorities with Disabilities, coordinated through the Affirmative Recruitment Program, was attended by more than 600 persons. The Staff Development Unit supervisor served as a member of the committee with emphasis on public information and media liaison.

This major conference is dealt with in greater detail in the Illinois Affirmative Recruitment section of this report.

The catalytic role of the Staff Development Unit is further displayed through the following facts:

News Releases Distributed	20
Media Contacts	136
Information/Literature Requests	210
Technical Assistance Contacts	103
Speaking Engagements/Unit Staff	25
Speaking Engagements (Coordinated by the public information office)	12

A special effort was made to extend our expertise to other community and state agencies as unit staff participated in Chicago Access Day on the Daley Plaza and in the Governor's Senior Day in the State of Illinois Center.

ILLINOIS AFFIRMATIVE RECRUITMENT PROGRAM

The Compliance Division's Illinois Affirmative Recruitment Program (IARP) continued to provide a valuable link between minorities, women and people with disabilities who are seeking employment, and state agencies working to meet their affirmative action goals.

assistance in the development and implementation of their own affirmative action recruitment efforts. IARP services include recruitment training, resource development, planning and program evaluation and direct linkages with recruitment sources.	Accounting and Fiscal Administration Career Trainee (1) Energy — 1 Engineer (1) Financial Institutions — 2 Financial Institution Examiner Trainer (2)				
The IARP distributed a Directory of Recruitment Sources					
to all state agencies at the beginning of FY '88. This docu- ment includes community based employment and training organizations, protected class professional associations and contacts at colleges and universities.	Fire Marshal — 1 Clerk Typist (1)				
	Governor — 1				
Technical assistance was provided to 30 state agencies through an array of services during the year, including the following:	Michael Curry Intern (1) Governor's Planning Council on Developmental Disabilities — 1				
☐ Minority recruitment	Data Input Operator I (1)				
☐ Selection procedures	Human Rights Commission — 1				
Recruitment referral sources	Clerk IV (1)				
 □ Planning and coordinating career fairs □ Utilization of the spanish speaking option in selections □ Program evaluation process 	Industrial Commission — 1 Clerk Typist II (1)				
	Mental Health — 47				
Re-employment of state employees on lay-offs	Clerk Typist II (1) Mental Health Specialist Trainee (2) Mental Health Technician Trainee (26)				
Direct Recruitment Services	Nurse (2)				
Placement by Agency and Position Title	Physician (1)				
Summary: State Agencies: 26 Placements: 181	Psychologist (1) Support Service Worker II (13) Social Worker II (1)				
Agriculture — 1	Professional Regulation — 2				
Meat and Poultry Inspector (1)	Health Services Investigator (2)				
Attorney General — 1	Public Aid — 44				
Assistant Attorney General (1)	Accounting and Fiscal Administration Career Trainee (2)				
Central Management Services — 1 Specialist (1)	Clerical Trainee (15) Clerk Typist II (1)				
	Public Aid Case Worker I (5) Public Aid Case Worker II (14)				
Child Provenies I. (2)	Public Aid Case Worker III (4)				
Child Protection Investigator I (3) Child Welfare Specialist I (6)	Public Aid Eligibility Assistant I (2) Social Service Program Planner (1)				
Child Welfare Specialist II (10)	Public Health — 3				
Clerk Typist III (3)	Chemist (1)				
Corrections — 17	Life Sciences Career Trainee (2)				
Correctional Counselor (1)	Rehabilitation Services — 3				
Correctional Officer Trainee (5) Correctional Supervisor (1)	Rehabilitation Case Coordinator (2)				
Corrections Dietary Manager (1)	Rehabilitation Counselor (1)				
Corrections Resident Counselor (1)	Revenue — 12				
Youth Supervisor Trainee (8)	Accounting Fiscal Administration Career Trainee (12)				

Scholarship Commission — 1

Clerk Typist (1)

Secretary of State - 3

Administrative Assistant (1)

Clerk Typist (1)

Supervisor (1)

State Board of Education - 1

Auditor (1)

State Police — 4

Fingerprint Technician Trainee (4)

Toll Highway Authority - 7

Clerk Typist (4)

Toll Collector (3)

Transportation - 2

Highway Maintainer (2)

University of Illinois at Chicago - 1

Affirmative Action Officer (1)

STATISTICAL SUMMARY OF SERVICES SKILLS BANK

Seven hundred and nineteen persons were entered into the Illinois Affirmative Recruitment Skills Bank. They are as follows:

SEX	WHITE	BLACK	HISPANIC	ASIAN	AM. IND.	DISABILITY	TOTAL
Female	28	162	161	26	.0	(7)*	377
Male	_17	113	<u> 178</u>	_33	_1	(18)	342
TOTAL	45	275	339	59	1	(25)	719

^{*} All figures for people with disabilities are recorded in parenthesis and not included in the total, having already been counted by race.

JOB PLACEMENTS

The 181 persons placed by the program were recorded as follows:

SEX	WHITE	BLACK	HISPANIC	ASIAN	AM. IND.	DISABILITY	TOTAL
Female	4	24	60	7	0	(1)*	95
Male	3		57	6	0	(5)	86
TOTAL	7	44	117	13	0	(6)	181*

^{*} All figures for people with disabilities are recorded in parenthesis and not included in the total, having already been counted by race.

SPECIAL PROJECTS

Hispanic Recruitment Project

The IARP, in conjunction with Centro de Informacion Y Progreso, a subcontractor, conducted a project to recruit Hispanic applicants for targeted position titles resulting in 30 placements.

Major Career Conferences

IARP played major roles in the management and implementation of the All University Minority College Student, Hispanic Alliance for Career Enhancement, National SER

Jobs for Progress and Illinois Viet Nam Veteran Leadership Program Career Fairs.

President's Committee On Employment Of People with Disabilities.

The IARP, representing the Department, served as the coordinator for the Chicago Regional Conference on the Employment of Minorities with Disabilities, entitled "Mainstream America: Partnerships and Linkages for Success." Over 600 representatives of corporations, small businesses, unions, government, rehabilitation service providers, community organizations, educators and people with disabilities met to address employment-related issues facing the nearly twelve million persons with disabilities in this country.

Illinois Committee on Black Concerns in Higher Education (ICBCHE)

The IARP has provided several technical assistance services to the ICBCHE. The IARP particularly has assisted in the development and presentation of the Minority Student Resume Service, which is coordinated by ICBCHE representatives at Illinios colleges and universities.

Immigration Reform and Control Act (IRCA)

The IARP assisted in the Department's efforts to fulfill the legislative mandate on IRCA. The IARP used its ongoing relationship with community organizations to aid in the implementation of hearings in the Hispanic and Polish neighborhoods. Additionally, the IARP assisted in the community media outreach.

HANDICAP PROGRAM

The Human Rights Act prohibits discrimination against people with disabilities in employment, public accommodation, housing and financial credit. The Handicap Program coordinator informs the public of the handicap provisions of the Act through public education efforts such as speaking engagements and the distribution of materials. The coordinator also serves as a consultant on handicap discrimination, a developing area of the law. Many people are unfamiliar with the Act's requirements in this area. In response to this, the coordinator participated in 19 speaking engagements.

Information and assistance were provided to over 200 people in the state who had inquired about handicap related matters.

Over 1500 brochures and pamphlets on handicapped related subjects were distributed during the year. The joint Department of Human Rights-Barat College brochure on learning disabilities, developed during this fiscal year, was distributed to all 200 community colleges in California. A new pamphlet, What Employees Need to Know About Cancer, was issued in FY '88, resulting from a collaborate effort between the Department and the Illinois Division of the American Cancer Society. It informs the reader of the incidence of cancer in the workplace and the requirements of non-discrimination laws for cancer patients in Illinois. The pamphlet was nominated for an honor by the national office of the Cancer Society.

Nearly 1200 handicap rights sheets were distributed during the year. These sheets discuss the rights of people with the following disabilities: AIDS, cancer, diabetes, epilepsy, hearing impairment, heart disorder, kidney disorder, learning disabilities, mental illness, mental retardation, mobility impairment, and visual impairment. A new handicap rights sheet, Your Rights to Use a Hearing or Support Dog, was issued in FY '88. The department also issued a news release on the subject and wrote restaurant associations, hotel/motel associations, realty organizations and the disability rights groups in connection with an educational drive. Departmental staff was interviewed on radio and television programs about the rights of people who use those dogs.

The handicap provisions of the Act were broadened in January, 1988 to cover physical access problems in public accommodations. Examples of such problems would be theaters without wheelchair seating or restaurants without parking spaces for disabled drivers. Before the Act was amended, these types of complaints had been referred to the Office of the Attorney General. Now, complaints about inaccessible locations may be filed with both the Department of Human Rights and the office of the Attorney General. A joint response letter and fact sheet has been developed.

The Department serves on two committees concerned with disability related issues: Illinois Interagency Committee on Handicapped Employees, which is co-chaired by the Director, and the Employability/Insurability committee of the Illinois Division of the American Cancer Society, chaired by the handicap program coordinator. The interagency committee addresses issues involving state employees with disabilities. That group developed a brochure covering hiring procedures for persons with disabilities, minorities and veterans. The brochure discusses issues such as the state policy on providing readers for blind applicants taking examinations. The committee began an alternative employment program for persons on disability leave unable to return to their former jobs but can perform state service through another position.

TYPES OF DISABILITIES INVOLVED IN FY '88 CASES

	Type of Physical Handicap	Number Filed	Percentage of Phys. Disab. Cases
I.	Physical Disabilities		
	Acquired Immune Deficiency Syndrome	15	1.8%
	Back Problems	105	12.2%
	Cancer	27	3.2%
	Degenerative Disease	20	2.3%
	Diabetes	34	4.0%
	Epilepsy	25	3.0%
	Hearing Impairment	25	3.0%
	Heart Disorder	44	5.0%
	Kidney Disorder	8	.9%
	Mobility Impairment	147	17.0%
	Speech Impediment	4	.5%
	Substance Abuse	61	7.0%
	Visual Impairment	35	4.1%
	Other **	307	36.0%
		857	100.0%
II.	Mental Disability	126*	
III.	Total Disabilities	983	

^{*} Note: These figures include cases that may be filed under another basis of discrimination as well, such as, race, sex, etc.

^{**} Note: Persons do not always identify the type of physical handicap.